H. R. 4979

To provide emergency loans to maintain access to essential services during the COVID-19 pandemic, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

August 6, 2021

Ms. Tlaib (for herself, Mr. Grijalva, Mr. Bowman, Mr. García of Illinois, and Mr. Khanna) introduced the following bill; which was referred to the Committee on Financial Services, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To provide emergency loans to maintain access to essential services during the COVID-19 pandemic, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Maintaining Access
- 5 to Essential Services Act of 2021".

1	SEC. 2. EMERGENCY LOANS TO PUBLICLY OWNED AND
2	NONPROFIT WATER AND WASTEWATER UTILI-
3	TIES.
4	(a) Definitions.—In this section:
5	(1) Emergency period.—The term "emer-
6	gency period" means the period that—
7	(A) begins on March 13, 2020; and
8	(B) ends on the date that is 2 years after
9	the date on which the national emergency ter-
10	minates under section 202 of the National
11	Emergencies Act (50 U.S.C. 1622).
12	(2) LOAN PROGRAM.—The term "loan pro-
13	gram" means the loan program established by the
14	Secretary under subsection (b).
15	(3) Loan repayment date.—The term "loan
16	repayment date" means the date that is 2 years
17	after the date described in paragraph (1)(B).
18	(4) National emergency.—The term "na-
19	tional emergency" means the national emergency de-
20	clared by the President under the National Emer-
21	gencies Act (50 U.S.C. 1601 et seq.) with respect to
22	the Coronavirus Disease 2019 (COVID-19).
23	(5) Payment shortfall.—
24	(A) In General.—The term "payment
25	shortfall", with respect to a qualified utility,
26	means a good faith estimate of the total

1	amount of rates and charges for water service
2	provided during the emergency period that the
3	qualified utility has not collected from residen-
4	tial water consumers of the qualified utility, as
5	certified by the qualified utility to the Secretary
6	under subsection $(g)(1)$.
7	(B) Exclusion.—The term "payment
8	shortfall" does not include any portion of the
9	uncollected amounts described in subparagraph
10	(A) that the qualified utility has sold to a third
11	party.
12	(6) QUALIFIED UTILITY.—The term "qualified
13	utility" means—
14	(A) a publicly owned or nonprofit commu-
15	nity water system (as defined in section 1401 of
16	the Safe Drinking Water Act (42 U.S.C.
17	300f)); and
18	(B) a publicly owned treatment works (as
19	defined in section 212 of the Federal Water
20	Pollution Control Act (33 U.S.C. 1292)).
21	(7) RESIDENTIAL WATER CONSUMER.—The
22	term "residential water consumer" means a house-

term "residential water consumer" means a house-hold that serves as a principal residence to which water services are provided for any purpose other than resale.

- 1 (8) SECRETARY.—The term "Secretary" means 2 Secretary of the Treasury.
- (9) Water service.—The term "water service" means the treatment and provision of drinking water, the collection and treatment of wastewater, or stormwater management provided by a qualified utility to a residential water consumer, including any activities necessary to provide those services.

(b) Establishment.—

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- (1) In general.—The Secretary shall establish a loan program to ensure that qualified utilities are able to continue providing water service to residential water consumers during the emergency period.
- (2) REQUIREMENT.—In carrying out the loan program, the Secretary shall take all necessary steps, including outreach and the provision of technical assistance to qualified utilities, to ensure that all qualified utilities, without reference to the size of the customer base of the qualified utility, have a fair opportunity to apply for and obtain loans under the loan program.
- 22 (c) Loan Authorization.—The Secretary may 23 make 1 or more loans to a qualified utility under the loan 24 program, such that the total amount of loans provided to

the qualified utility is not greater than the payment short-2 fall of the qualified utility. 3 (d) Loan Repayment.— 4 (1) In General.—Except as provided in para-5 graph (2) and subsection (e), a qualified utility re-6 ceiving a loan under the loan program shall repay 7 the loan in full, with accrued interest, not later than 8 the loan repayment date. 9 (2) Right to Call.—Notwithstanding para-10 graph (1) and subsection (e), if the qualified utility carries out or fails to carry out, as applicable, any 11 12 of the following actions, a loan received by the quali-13 fied utility under the loan program shall be due and 14 payable in full, with accrued interest, 90 days after 15 the date on which the utility carries out or fails to 16 carry out, as applicable, that action: 17 (A) During the emergency period and after 18 the date on which the qualified utility receives 19 the loan— 20 (i) the qualified utility charges any residential water consumer interest, late 21 22 fees, or other charges or penalties associ-23 ated with the late payment or nonpayment 24 of rates or charges for the provision of

water service;

1	(ii) the qualified utility discontinues
2	water service or refuses to establish new
3	water service to any residential water con-
4	sumer of the qualified utility due to the
5	nonpayment of rates or charges or the
6	nonpayment of a deposit for the provision
7	of water service;
8	(iii) the qualified utility sells any un-
9	collected residential water consumer debt;
10	(iv) the qualified utility places, sells,
11	or initiates the collection of a lien on the
12	residence of a residential water consumer
13	to collect outstanding rates or charges for
14	water service;
15	(v) the qualified utility files an ad-
16	verse report on a residential water con-
17	sumer to a credit reporting agency due to
18	the nonpayment of rates or charges for the
19	provision of water service; or
20	(vi) the qualified utility charges a
21	service restoration fee for the restoration
22	of service described in subparagraph (B).
23	(B) Not later than 30 days after the date
24	on which the qualified utility receives the loan,
25	the qualified utility fails to restore (except for

reasons of safety) water service to all residential
water consumers of the qualified utility who
had been disconnected due to nonpayment of
rates or charges for the provision of water service.

(e) Loan Forgiveness.—

- (1) IN GENERAL.—Except as provided in subsection (d)(2), after receipt of a certification under subsection (g)(2), the Secretary shall forgive any loans provided to a qualified utility under the loan program in an amount equal to the total amount of the payment shortfall from the residential water consumers of the qualified utility for water service provided by the qualified utility to those residential water consumers during the emergency period.
- (2) REQUIREMENTS.—On forgiveness of a loan or a portion of a loan under paragraph (1), the qualified utility shall—
 - (A) forgive all outstanding debt owed to the qualified utility, including any interest charges, late fees, or other charges or penalties associated with late payment or the nonpayment of rates or charges for the provision of water service, that results from the provision of

1	water services to residential water consumers
2	during the emergency period;
3	(B) not later than 30 days after the date
4	on which the debt described in subparagraph
5	(A) is forgiven for a residential water consumer,
6	notify the residential water consumer of the
7	amount of that forgiveness; and
8	(C) file with the applicable State regu-
9	latory commission documents demonstrating
10	that rates and charges for the provision of
11	water service have been appropriately adjusted.
12	(f) Interest Rate.—A loan made under the loan
13	program shall bear interest at a rate not to exceed 1 per-
14	cent per year.
15	(g) Borrower Requirements.—
16	(1) APPLICATION.—A qualified utility seeking a
17	loan under the loan program shall submit to the
18	Secretary an application at such time, in such man-
19	ner, and containing such information as the Sec-
20	retary may require, including—
21	(A) the amount of the loan sought by the
22	qualified utility, which shall be in an amount
23	not greater than the payment shortfall of the
24	qualified utility; and
25	(B) a good faith certification that—

- 1 (i) a significant number of the resi-2 dential water consumers of the qualified 3 utility have not paid for the water service 4 received by those residential water con-5 sumers during the emergency period;
 - (ii) the amount of the loan sought by the qualified utility is a good faith estimate of the payment shortfall of the qualified utility; and
 - (iii) a loan in the amount described in subparagraph (A) is needed to support the qualified utility in continuing to provide water service to the residential water consumers of the qualified utility during the emergency period.
 - (2) Final certification.—Not earlier than 18 months after the date described in subsection (a)(1)(B) and not later than the loan repayment date, a qualified utility that receives a loan under the loan program shall make a good faith certification to the Secretary of the total amount of rates that the qualified utility has not collected from the residential water consumers of the qualified utility for the water service provided to those residential water consumers during the emergency period, ex-

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1	cluding any such amount of uncollected payments
2	that the qualified utility has sold to a third party
3	(3) Reporting requirement.—A qualified
4	utility that receives a loan under the loan program
5	shall, for each month until the month after the
6	month of the loan repayment date or the month in
7	which the loan is forgiven under subsection (e), as
8	applicable, submit to the Secretary a report that in-
9	cludes—
10	(A) by ZIP Code—
11	(i) the number of residential water
12	consumers disconnected from water service
13	by the qualified utility due to nonpayment
14	of rates and charges for the provision of
15	water service;
16	(ii) the number of restorations of
17	water service by the qualified utility of res-
18	idential water consumers that had been
19	disconnected for nonpayment of rates and
20	charges for the provision of water services
21	(iii) for each applicable residential
22	water consumer, the time between—
23	(I) the disconnection of water
24	service by the qualified utility for non-

1	payment of rates and charges for the
2	provision of water service; and
3	(II) the restoration of that water
4	service;
5	(iv) the average time between the dis-
6	connection and restoration described in
7	clause (iii) for all residential water con-
8	sumers disconnected during the applicable
9	month;
10	(v) the number of residential water
11	consumers for which the time between the
12	disconnection and restoration described in
13	clause (iii) exceeded 2 days;
14	(vi) the number of residential water
15	consumers of the qualified utility that be-
16	came eligible for disconnection of water
17	service due to nonpayment of rates and
18	charges for the provision of water service
19	but, because of a loan received under the
20	loan program, avoided disconnection;
21	(vii)(I) the number of residential
22	water consumers of the qualified utility
23	that are in arrears of payment of rates and
24	charges for the provision of water service
25	by the qualified utility: and

1	(II) the total amount and the range of
2	arrearages for which all residential water
3	consumers described in subclause (I) are in
4	arrears;
5	(viii) the total amount for which the
6	residential water consumers described in
7	clause (vii)(I) have had the amounts de-
8	scribed in that clause forgiven;
9	(ix) the number of residential water
10	consumers that have had an arrearage de-
11	scribed in clause (vii)(I) forgiven in full;
12	(x) a good faith estimate of the aver-
13	age amount per residential water consumer
14	of the forgiveness described in clause (ix);
15	(xi) the number, if any, of residential
16	water consumers that have had an arrear-
17	age described in clause (vii)(I) forgiven
18	only in part;
19	(xii)(I) the number, if any, of residen-
20	tial water consumers for whom an arrear-
21	age described in clause (vii)(I) has been
22	sold to a third-party debt buyer; and
23	(II) the total amount of arrearages
24	described in clause (vii)(I) that have been

sold to a third-party debt buyer, if any;
and

(xiii) data similar to the data described in clauses (i) through (xii) for the arrearages that had accrued at the beginning of the emergency period, including how much of those arrearages have been forgiven or sold, and how much of those arrearages remain; and

(B) a statement of whether the qualified utility has carried out any of the actions described in subsection (d)(2)(A) or failed to carry out any of the actions described in subsection (d)(2)(B) within the applicable month.

(h) Submissions to Congress.—

(1) Monthly Reports.—Not later than 180 days after the date of enactment of this Act, and every other month thereafter for which funding for this section remains available, the Secretary shall submit to the Committees on Appropriations, Financial Services, Energy and Commerce, and Transportation and Infrastructure of the House of Representatives and the Committees on Appropriations, Environment and Public Works, and Finance of the Senate a report that describes—

1	(A) each qualified utility that received a
2	loan under or pursuant to this section;
3	(B) the total amount of each loan provided
4	under or pursuant to this section;
5	(C) the amount forgiven under subsection
6	(e) for each loan provided under or pursuant to
7	this section; and
8	(D) a summary of the information pro-
9	vided by each qualified utility that receives a
10	loan under or pursuant to this section under
11	paragraphs (2) and (3) of subsection (g).
12	(2) Other reports.—The Secretary shall sub-
13	mit to the Committees on Appropriations, Financial
14	Services, Energy and Commerce, and Transportation
15	and Infrastructure of the House of Representatives
16	and the Committees on Appropriations, Environment
17	and Public Works, and Finance of the Senate a re-
18	port that describes the results of activities carried
19	out pursuant to this section—
20	(A) not later than 1 year after the date of
21	enactment of this Act;
22	(B) on the date on which all funds appro-
23	priated under subsection (j) have been fully dis-
24	bursed; and

1	(C) on the date on which all loans made
2	under or pursuant to this section have been re-
3	paid or forgiven.
4	(i) SAVINGS CLAUSE.—Except as provided in sub-
5	section (e), nothing in this section affects the obligation
6	of—
7	(1) a residential water consumer to pay for
8	water service received by the residential water con-
9	sumer; or
10	(2) a qualified utility to make reasonable, good
11	faith efforts to collect payment for water services
12	provided to residential water consumers of the quali-
13	fied utility.
14	(j) Mandatory Spending.—
15	(1) In general.—There is appropriated to the
16	Secretary, out of any funds in the Treasury not oth-
17	erwise appropriated, \$12,000,000,000 to carry out
18	this section, to remain available until September 30,
19	2027.
20	(2) Requirement.—Of the amounts made
21	available under paragraph (1) to provide loans under
22	the loan program—
23	(A) 50 percent shall be used to provide
24	loans to qualified utilities described in sub-
25	section $(a)(6)(A)$; and

1	(B) 50 percent shall be used to provide
2	loans to qualified utilities described in sub-
3	section $(a)(6)(B)$.
4	SEC. 3. EMERGENCY LOANS TO PRIVATELY OWNED WATER
5	UTILITIES.
6	(a) Definitions.—In this section:
7	(1) Emergency period.—The term "emer-
8	gency period" means the period that—
9	(A) begins on March 13, 2020; and
10	(B) ends on the date that is 2 years after
11	the date on which the national emergency ter-
12	minates under section 202 of the National
13	Emergencies Act (50 U.S.C. 1622).
14	(2) LOAN PROGRAM.—The term "loan pro-
15	gram" means the loan program established by the
16	Secretary under subsection (b).
17	(3) Loan repayment date.—The term "loan
18	repayment date" means the date that is 2 years
19	after the date described in paragraph (1)(B).
20	(4) National Emergency.—The term "na-
21	tional emergency' means the national emergency de-
22	clared by the President under the National Emer-
23	gencies Act (50 U.S.C. 1601 et seq.) with respect to
24	the Coronavirus Disease 2019 (COVID-19).
25	(5) Payment shortfall.—

1	(A) IN GENERAL.—The term "payment
2	shortfall", with respect to a qualified utility,
3	means a good faith estimate of the total
4	amount of rates and charges for water service
5	provided during the emergency period that the
6	qualified utility has not collected from residen-
7	tial water consumers of the qualified utility, as
8	certified by the qualified utility to the Secretary
9	under subsection $(g)(1)$.
10	(B) Exclusion.—The term "payment
11	shortfall" does not include any portion of the
12	uncollected amounts described in subparagraph
13	(A) that the qualified utility has sold to a third
14	party.
15	(6) QUALIFIED UTILITY.—The term "qualified
16	utility" means—
17	(A) a privately owned, for-profit commu-
18	nity water system (as defined in section 1401 of
19	the Safe Drinking Water Act (42 U.S.C.
20	300f)); and
21	(B) a privately owned, for-profit treatment
22	works (as defined in section 212 of the Federal
23	Water Pollution Control Act (33 U.S.C. 1292)).
24	(7) Residential water consumer.—The
25	term "residential water consumer" means a house-

- hold that serves as a principal residence to which
 water services are provided for any purpose other
 than resale.
 - (8) SECRETARY.—The term "Secretary" means the Secretary of the Treasury.
 - (9) Water Service.—The term "water service" means the treatment and provision of drinking water, the collection and treatment of wastewater, or stormwater management provided by a qualified utility to a residential water consumer, including any activities necessary to provide those services.

(b) Establishment.—

- (1) IN GENERAL.—The Secretary shall establish a loan program to ensure that qualified utilities are able to continue providing water service to residential water consumers during the emergency period.
- (2) Requirement.—In carrying out the loan program, the Secretary shall take all necessary steps, including outreach and the provision of technical assistance to qualified utilities, to ensure that all qualified utilities, without reference to the size of the customer base of the qualified utility, have a fair opportunity to apply for and obtain loans under the loan program.

1	(c) Loan Authorization.—The Secretary may
2	make 1 or more loans to a qualified utility under the loan
3	program, such that the total amount of loans provided to
4	the qualified utility is not greater than the payment short-
5	fall of the qualified utility.
6	(d) Loan Repayment.—
7	(1) In general.—Except as provided in para-
8	graph (2) and subsection (e), a qualified utility re-
9	ceiving a loan under the loan program shall repay
10	the loan in full, with accrued interest, not later than
11	the loan repayment date.
12	(2) Right to Call.—Notwithstanding para-
13	graph (1) and subsection (e), if the qualified utility
14	carries out or fails to carry out, as applicable, any
15	of the following actions, a loan received by the quali-
16	fied utility under the loan program shall be due and
17	payable in full, with accrued interest, 90 days after
18	the date on which the utility carries out or fails to
19	carry out, as applicable, that action:
20	(A) During the emergency period and after
21	the date on which the qualified utility receives
22	the loan—
23	(i) the qualified utility charges any
24	residential water consumer interest, late
25	fees, or other charges or penalties associ-

1	ated with the late payment or nonpayment
2	of rates or charges for the provision of
3	water service;
4	(ii) the qualified utility discontinues
5	water service or refuses to establish new
6	water service to any residential water con-
7	sumer of the qualified utility due to the
8	nonpayment of rates or charges or the
9	nonpayment of a deposit for the provision
10	of water service;
11	(iii) the qualified utility sells any un-
12	collected residential water consumer debt;
13	(iv) the qualified utility files an ad-
14	verse report on a residential water con-
15	sumer to a credit reporting agency due to
16	the nonpayment of rates or charges for the
17	provision of water service; or
18	(v) the qualified utility charges a serv-
19	ice restoration fee for the restoration of
20	service described in subparagraph (B).
21	(B) Not later than 30 days after the date
22	on which the qualified utility receives the loan,
23	the qualified utility fails to restore (except for
24	reasons of safety) water service to all residential
25	water consumers of the qualified utility who

had been disconnected due to nonpayment of rates or charges for the provision of water service.

(e) Loan Forgiveness.—

- (1) In General.—Except as provided in subsection (d)(2), after receipt of a certification under subsection (g)(2), the Secretary shall forgive any loans provided to a qualified utility under the loan program in an amount equal to 50 percent of the total amount of the payment shortfall from the residential water consumers of the qualified utility for water service provided by the qualified utility to those residential water consumers during the emergency period.
- (2) REQUIREMENTS.—On forgiveness of a loan or a portion of a loan under paragraph (1), the qualified utility shall—
 - (A) forgive all outstanding debt owed to the qualified utility, including any interest charges, late fees, or other charges or penalties associated with late payment or the nonpayment of rates or charges for the provision of water service, that results from the provision of water services to residential water consumers during the emergency period; and

1	(B) not later than 30 days after the date
2	on which the debt described in subparagraph
3	(A) is forgiven for a residential water consumer,
4	notify the residential water consumer of the
5	amount of that forgiveness.
6	(f) Interest Rate.—A loan made under the loan
7	program shall bear interest at a rate not to exceed 1 per-
8	cent per year.
9	(g) Borrower Requirements.—
10	(1) APPLICATION.—A qualified utility seeking a
11	loan under the loan program shall submit to the
12	Secretary an application at such time, in such man-
13	ner, and containing such information as the Sec-
14	retary may require, including—
15	(A) the amount of the loan sought by the
16	qualified utility, which shall be in an amount
17	not greater than the payment shortfall of the
18	qualified utility; and
19	(B) a good faith certification that—
20	(i) a significant number of the resi-
21	dential water consumers of the qualified
22	utility are unable to pay for the water serv-
23	ice received by those residential water con-
24	sumers during the emergency period; and

- 1 (ii) the amount of the loan sought by
 2 the qualified utility is a good faith estimate
 3 of the payment shortfall of the qualified
 4 utility.
 - (2) Final certification.—Not earlier than 18 months after the date described in subsection (a)(1)(B) and not later than the loan repayment date, a qualified utility that receives a loan under the loan program shall make a good faith certification to the Secretary of the total amount of rates that the qualified utility has not collected from the residential water consumers of the qualified utility for the water service provided to those residential water consumers during the emergency period, excluding any such amount of uncollected payments that the qualified utility has sold to a third party.
 - (3) Reporting requirement.—A qualified utility that receives a loan under the loan program shall, for each month until the month after the month of the loan repayment date or the month in which the loan is forgiven under subsection (e), as applicable, submit to the Secretary a report that includes—

24 (A) by ZIP Code—

1	(i) the number of residential water
2	consumers disconnected from water service
3	by the qualified utility due to nonpayment
4	of rates and charges for the provision of
5	water service;
6	(ii) the number of restorations of
7	water service by the qualified utility of res-
8	idential water consumers that had been
9	disconnected for nonpayment of rates and
10	charges for the provision of water service;
11	(iii) the average time of the qualified
12	utility between—
13	(I) the disconnection of water
14	service by the qualified utility for non-
15	payment of rates and charges for the
16	provision of water service; and
17	(II) the restoration of that water
18	service;
19	(iv) the number of residential water
20	consumers of the qualified utility that be-
21	came eligible for disconnection of water
22	service due to nonpayment of rates and
23	charges for the provision of water service
24	but, because of a loan received under the
25	loan program, avoided disconnection;

1	(v)(I) the number of residential water
2	consumers of the qualified utility that are
3	in arrears of payment of rates and charges
4	for the provision of water service by the
5	qualified utility; and
6	(II) the total amount and the range of
7	arrearages for which all residential water
8	consumers described in subclause (I) are in
9	arrears;
10	(vi) the total amount for which the
11	residential water consumers described in
12	clause (v)(I) have had the amounts de-
13	scribed in that clause forgiven;
14	(vii) the number of residential water
15	consumers that have had an arrearage de-
16	scribed in clause (v)(I) forgiven in full;
17	(viii) a good faith estimate of the av-
18	erage amount per residential water con-
19	sumer of the forgiveness described in
20	clause (vii);
21	(ix) the number, if any, of residential
22	water consumers that have had an arrear-
23	age described in clause (v)(I) forgiven only
24	in part;

1	(x)(I) the number, if any, of residen-
2	tial water consumers for whom an arrear-
3	age described in clause (v)(I) has been sold
4	to a third-party debt buyer; and
5	(II) the total amount of arrearages
6	described in clause (v)(I) that have been
7	sold to a third-party debt buyer, if any;
8	and
9	(xi) data similar to the data described
10	in clauses (i) through (x) for the arrear-
11	ages that had accrued at the beginning of
12	the emergency period, including how much
13	of those arrearages have been forgiven or
14	sold, and how much of those arrearages re-
15	main; and
16	(B) a statement of whether the qualified
17	utility has carried out any of the actions de-
18	scribed in subsection $(d)(2)(A)$ or failed to
19	carry out any of the actions described in sub-
20	section (d)(2)(B) within the applicable month.
21	(h) Submissions to Congress.—
22	(1) Monthly reports.—Not later than 180
23	days after the date of enactment of this Act, and
24	every other month thereafter for which funding for
25	this section remains available, the Secretary shall

1	submit to the Committees on Appropriations, Finan-
2	cial Services, Energy and Commerce, and Transpor-
3	tation and Infrastructure of the House of Represent-
4	atives and the Committees on Appropriations, Envi-
5	ronment and Public Works, and Finance of the Sen-
6	ate a report that describes—
7	(A) each qualified utility that received a
8	loan under or pursuant to this section;
9	(B) the total amount of each loan provided
10	under or pursuant to this section;
11	(C) the amount forgiven under subsection
12	(e) for each loan provided under or pursuant to
13	this section; and
14	(D) a summary of the information pro-
15	vided by each qualified utility that receives a
16	loan under or pursuant to this section under
17	paragraphs (2) and (3) of subsection (g).
18	(2) Other reports.—The Secretary shall sub-
19	mit to the Committees on Appropriations, Financial
20	Services, Energy and Commerce, and Transportation
21	and Infrastructure of the House of Representatives
22	and the Committees on Appropriations, Environment
23	and Public Works, and Finance of the Senate a re-
24	port that describes the results of activities carried
25	out pursuant to this section—

1	(A) not later than 1 year after the date of
2	enactment of this Act;
3	(B) on the date on which all funds appro-
4	priated under subsection (k) have been fully
5	disbursed; and
6	(C) on the date on which all loans made
7	under or pursuant to this section have been re-
8	paid or forgiven.
9	(i) Taxability.—A loan forgiven under subsection
10	(e) shall be excluded from gross income for purposes of
11	the Internal Revenue Code of 1986.
12	(j) Savings Clause.—Except as provided in sub-
13	section (e), nothing in this section affects the obligation
14	of—
15	(1) a residential water consumer to pay for
16	water service received by the residential water con-
17	sumer; or
18	(2) a qualified utility to make reasonable, good
19	faith efforts to collect payment for water services
20	provided to residential water consumers of the quali-
21	fied utility.
22	(k) Mandatory Spending.—
23	(1) In general.—There is appropriated to the
24	Secretary, out of any funds in the Treasury not oth-
25	erwise appropriated, \$1.500,000,000 to carry out

- 1 this section, to remain available until September 30, 2 2025. REQUIREMENT.—Of the amounts made 3 4 available under paragraph (1) to provide loans under 5 the loan program— 6 (A) 75 percent shall be used to provide 7 loans to qualified utilities described in sub-8 section (a)(6)(A); and 9 (B) 25 percent shall be used to provide 10 loans to qualified utilities described in sub-11 section (a)(6)(B). 12 (1) FINANCIAL TERMS FOR PRIVATE UTILITIES.— 13 (1) Financial benefits.—Any qualified util-14 ity that is owned by shareholders or individuals shall 15 not derive any financial benefits, including increased 16 rates of return on capital investments, dividends, 17 and interest, from receipt of funding under this sec-18 tion. 19 (2) Report.—Any qualified utility that is regu-
 - (2) Report.—Any qualified utility that is regulated by a State utility commission and is owned by shareholders shall report to its State utility commission or equivalent financial regulator the amount of all loans it receives under this section and all information it submits to the Secretary pursuant to subsection (g)(3).

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SEC. 4. EMERGENCY LOANS TO MUNICIPAL AND COOPERA-2 TIVE ELECTRIC UTILITIES. 3 (a) Definitions.—In this section: (1) Electric service.—The term "electric 4 5 service" means the delivery of electric energy by a 6 qualified utility to a residential electricity consumer. 7 (2) Electricity consumer.—The term "electricity consumer" means a person to which electric 8 9 energy is sold by a qualified utility for any purpose 10 other than resale. 11 (3) Emergency Period.—The term "emer-12 gency period" means the period that— 13 (A) begins on March 13, 2020; and 14 (B) ends on the date that is 2 years after 15 the date on which the national emergency ter-16 minates under section 202 of the National 17 Emergencies Act (50 U.S.C. 1622). 18 (4) LOAN PROGRAM.—The term "loan pro-19 gram" means the loan program established by the 20 Secretary under subsection (b). 21 (5) LOAN REPAYMENT DATE.—The term "loan repayment date" means the date that is 2 years 22 23 after the date described in paragraph (3)(B). 24 (6) National Emergency.—The term "na-25 tional emergency" means the national emergency de-

by the President in response to the

clared

- 1 coronavirus disease on March 13, 2020 (Proclama-2 tion 9994, 85 Fed. Reg. 15337 (Mar. 18, 2020)).
- 3 (7) Payment shortfall.—The term "pay-4 ment shortfall", with respect to a qualified utility, 5 means a good faith estimate of the total amount of 6 rates and charges (including interest and fees) for 7 electric service provided during the emergency period 8 that the qualified utility is unable to collect from all 9 residential electricity consumers of the qualified util-10 ity, as certified by the qualified utility to the Secretary under subsection (g)(1).
- 12 (8) QUALIFIED UTILITY.—The term "qualified 13 utility" means—
- 14 (A) an electric cooperative (as defined in 15 section 3 of the Federal Power Act (16 U.S.C. 16 796)); and
- 17 (B) an agency, authority, or instrumen-18 tality of a State or political subdivision of a 19 State that sells electric energy to residential 20 electricity consumers.
- 21 (9) Secretary.—The term "Secretary" means 22 the Secretary of Energy.
- 23 (b) Establishment.—The Secretary shall establish a loan program to ensure that qualified utilities are able

- 1 to continue providing electric service to residential elec-
- 2 tricity consumers during the emergency period.
- 3 (c) Loan Authorization.—The Secretary may
- 4 make 1 or more loans to a qualified utility under the loan
- 5 program, such that the total amount of loans provided to
- 6 the qualified utility is not more than the payment shortfall
- 7 of the qualified utility.

8 (d) Loan Repayment.—

- 9 (1) In general.—Except as provided in para-
- graph (2) and subsection (e), a qualified utility re-
- 11 ceiving a loan under the loan program shall repay
- the loan in full, with accrued interest, not later than
- the loan repayment date.
- 14 (2) RIGHT TO CALL.—Notwithstanding para-
- graph (1) and subsection (e), if, during the emer-
- gency period and after the date on which a qualified
- 17 utility receives a loan under the loan program, the
- qualified utility discontinues electric service to the
- residential electricity consumers of the qualified util-
- 20 ity due to nonpayment of rates and charges for the
- 21 provision of electric service, the loan shall be due
- and payable in full, with accrued interest, 90 days
- after the date on which the qualified utility discon-
- 24 tinues that electric service.

1	(e) LOAN FORGIVENESS.—Except as provided in sub-
2	section (d)(2), the Secretary shall forgive any loans pro-
3	vided to a qualified utility under the loan program in an
4	amount equal to the total amount of payments the quali-
5	fied utility was unable to collect from the residential elec-
6	tricity consumers of the qualified utility for electric service
7	provided by the qualified utility to those residential elec-
8	tricity consumers during the emergency period.
9	(f) Interest Rate.—A loan made under the loan
10	program shall bear interest at a rate not to exceed 1 per-
11	cent per year.
12	(g) Borrower Requirements.—
13	(1) APPLICATION.—A qualified utility seeking a
14	loan under the loan program shall submit to the
15	Secretary an application at such time, in such man-
16	ner, and containing such information as the Sec-
17	retary may require, including—
18	(A) the amount of the loan sought by the
19	qualified utility, which shall be in an amount
20	equal to the payment shortfall of the qualified
21	utility; and
22	(B) a good faith certification that—
23	(i) a significant number of the resi-
24	dential electricity consumers of the quali-
25	fied utility are unable to pay for the elec-

tric service received by those residential
electricity consumers during the emergency
period;

- (ii) the amount of the loan sought by the qualified utility is a good faith estimate of the payment shortfall of the qualified utility; and
- (iii) a loan in the amount described in subparagraph (A) is needed to support the qualified utility in continuing to provide electric service to the residential electricity consumers of the qualified utility during the emergency period.
- (2) Final Certification.—Not earlier than the date described in subsection (a)(3)(B) and not later than the loan repayment date, a qualified utility that receives a loan under the loan program shall make a good faith certification to the Secretary of the total amount of rates and charges (including interest and fees) that the qualified utility has been unable to recover from the residential electricity consumers of the qualified utility for the electric service provided to those residential electricity consumers during the emergency period.

1	(3) Reporting requirements.—A qualified
2	utility that receives a loan under the loan program
3	shall submit to the Secretary a monthly report de-
4	scribing—
5	(A) the number of residential electricity
6	consumers disconnected by the qualified utility
7	for nonpayment;
8	(B) the number of service restorations to
9	residential electricity consumers disconnected
10	for nonpayment;
11	(C) the average time between service dis-
12	connection for nonpayment and service restora-
13	tion;
14	(D) the number of residential electricity
15	consumers that became eligible for disconnec-
16	tion for nonpayment but avoided disconnection
17	because of a loan under the loan program;
18	(E) the number of residential electricity
19	consumers in arrears and the total dollar
20	amount of arrears for residential energy con-
21	sumers of the qualified utility; and
22	(F) the amount of arrears forgiven by the
23	qualified utility with respect to residential elec-
24	tricity consumers.

1	(h) Taxability.—A loan forgiven under subsection
2	(e) shall be excluded from gross income for purposes of
3	the Internal Revenue Code of 1986.
4	(i) SAVINGS CLAUSE.—Except as provided in sub-
5	section (e), nothing in this section affects the obligation
6	of—
7	(1) an electricity consumer to pay for electric
8	service received by the electricity consumer; or
9	(2) a qualified utility to make reasonable, good
10	faith efforts to collect payment for electric service
11	provided to electricity consumers of the qualified
12	utility.
13	(j) Mandatory Spending.—
14	(1) In general.—There is appropriated to the
15	Secretary, out of any funds in the Treasury not other
16	erwise appropriated, \$5,000,000,000 to carry out
17	this section, to remain available until September 30
18	2025.
19	(2) Requirement.—Of the amounts made
20	available under paragraph (1) to provide loans under
21	the loan program—
22	(A) 50 percent shall be used to provide
23	loans to qualified utilities described in sub-
24	section $(a)(8)(A)$; and

1	(B) 50 percent shall be used to provide
2	loans to qualified utilities described in sub-
3	section $(a)(8)(B)$.
4	SEC. 5. EMERGENCY LOANS TO INVESTOR-OWNED ENERGY
5	UTILITIES.
6	(a) Definitions.—In this section:
7	(1) Emergency period.—The term "emer-
8	gency period" means the period that—
9	(A) begins on March 13, 2020; and
10	(B) ends on the date that is 2 years after
11	the date on which the national emergency ter-
12	minates under section 202 of the National
13	Emergencies Act (50 U.S.C. 1622).
14	(2) Energy consumer.—The term "energy
15	consumer" means a person to which electric energy,
16	natural gas, or propane is sold by a qualified utility
17	for any purpose other than resale.
18	(3) Energy service.—The term "energy serv-
19	ice" means the delivery of electric energy, natural
20	gas, or propane by a qualified utility to a residential
21	energy consumer.
22	(4) Interest, late fees, or other
23	CHARGES.—The term "interest, late fees, or other
24	charges", with respect to the provision of energy
25	service to a residential energy consumer, includes—

1	(A) any late fee charged by a qualified util-
2	ity with respect to the payment or nonpayment
3	of rates;
4	(B) any other fee charged by a qualified
5	utility that is associated with—
6	(i) the payment or nonpayment of
7	rates; or
8	(ii) the connection, disconnection, or
9	reconnection of a residential energy con-
10	sumer; and
11	(C) any interest charged by a qualified
12	utility to a residential energy consumer.
13	(5) Loan program.—The term "loan pro-
14	gram" means the loan program established by the
15	Secretary under subsection (b).
16	(6) Loan repayment date.—The term "loan
17	repayment date" means the date that is 2 years
18	after the date described in paragraph (1)(B).
19	(7) National emergency.—The term "na-
20	tional emergency" means the national emergency de-
21	clared by the President in response to the
22	coronavirus disease on March 13, 2020 (Proclama-
23	tion 9994, 85 Fed. Reg. 15337 (Mar. 18, 2020)).
24	(8) Payment shortfall.—The term "pay-
25	ment shortfall", with respect to a qualified utility,

1	means a good faith estimate of the total amount of
2	rates for energy service provided during the emer-
3	gency period that the qualified utility is unable to
4	collect from all residential energy consumers of the
5	qualified utility, as certified by the qualified utility
6	to the Secretary under subsection (g)(1).
7	(9) QUALIFIED UTILITY.—The term "qualified
8	utility" means an investor-owned—
9	(A) electric utility;
10	(B) gas utility; or
11	(C) utility that sells and delivers propane
12	to energy consumers.
13	(10) Rate.—
14	(A) IN GENERAL.—The term "rate", with
15	respect to the provision of energy service to a
16	residential energy consumer, means the amount
17	charged by a qualified utility for that energy
18	service.
19	(B) Exclusions.—The term "rate" does
20	not include—
21	(i) any late fee charged by a qualified
22	utility with respect to the payment or non-
23	payment of an amount described in sub-
24	paragraph (A);

1	(ii) any other fee charged by a quali-
2	fied utility that is associated with—
3	(I) the payment or nonpayment
4	of an amount described in that sub-
5	paragraph; or
6	(II) the connection, disconnec-
7	tion, or reconnection of a residential
8	energy consumer; or
9	(iii) any interest charged by a quali-
10	fied utility to a residential energy con-
11	sumer, including any interest on—
12	(I) a fee described in clause (i) or
13	(ii); or
14	(II) an amount described in sub-
15	paragraph (A).
16	(11) Secretary.—The term "Secretary"
17	means the Secretary of the Treasury.
18	(b) Establishment.—The Secretary shall establish
19	a loan program to ensure that qualified utilities are able
20	to continue providing energy service to residential energy
21	consumers during the emergency period.
22	(c) Loan Authorization.—The Secretary may
23	make 1 or more loans to a qualified utility under the loan
24	program, such that the total amount of loans provided to

1 the qualified utility is not more than the payment shortfall2 of the qualified utility.

(d) Loan Repayment.—

- (1) IN GENERAL.—Except as provided in paragraph (2) and subsection (e), a qualified utility receiving a loan under the loan program shall repay the loan in full, with accrued interest, not later than the loan repayment date.
- graph (1) and subsection (e), if, during the emergency period and after the date on which a qualified utility receives a loan under the loan program, the qualified utility charges residential energy consumers interest, late fees, or other charges, does not reconnect all residential energy consumers who have been disconnected for nonpayment of rates or interest, late fees, or other charges by the date that is 30 days after the date on which the loan is made, or discontinues energy service to a residential energy consumer due to nonpayment of rates or interest, late fees, or other charges, the loan shall be due and payable in full, with accrued interest, 90 days after, as applicable—
- (A) the date on which the qualified utility first charged residential energy consumers in-

- terest, late fees, or other charges after receiving
 the loan;
 - (B) the deadline by which to reconnect all residential energy consumers under this paragraph; or
 - (C) the first date after receipt of the loan on which the qualified utility disconnected a residential energy consumer.

(e) Loan Forgiveness.—

- (1) IN GENERAL.—Except as provided in subsection (d)(2), after receiving from a qualified utility the final certification described in subsection (g)(2), the Secretary shall forgive any loans provided to that qualified utility under the loan program in an amount equal to 50 percent of the total amount of rates the qualified utility was unable to collect from the residential energy consumers of the qualified utility for energy service provided by the qualified utility to those residential energy consumers during the emergency period.
- (2) REQUIREMENT.—On forgiveness of a loan or a portion of a loan under paragraph (1), the qualified utility shall forgive all outstanding debt owed to the qualified utility that results from the

1	provision of energy service to residential energy con-
2	sumers during the emergency period.
3	(f) Interest Rate.—A loan made under the loan
4	program shall bear interest at a rate not to exceed 1 per-
5	cent per year.
6	(g) Borrower Requirements.—
7	(1) APPLICATION.—A qualified utility seeking a
8	loan under the loan program shall submit to the
9	Secretary an application at such time, in such man-
10	ner, and containing such information as the Sec-
11	retary may require, including—
12	(A) the amount of the loan sought by the
13	qualified utility, which shall be in an amount
14	equal to the payment shortfall of the qualified
15	utility; and
16	(B) a good faith certification that—
17	(i) a significant number of the resi-
18	dential energy consumers of the qualified
19	utility are unable to pay for the energy
20	service received by those residential energy
21	consumers during the emergency period
22	and
23	(ii) the amount of the loan sought by
24	the qualified utility is a good faith estimate

1	of the payment shortfall of the qualified
2	utility.
3	(2) Final Certification.—Not earlier than
4	the date that is 18 months after the date described
5	in subsection (a)(1)(B) and not later than the loan
6	repayment date, a qualified utility that receives a
7	loan under the loan program shall make a good faith
8	certification to the Secretary of the amount of rates
9	that the qualified utility has not recovered from the
10	residential energy consumers of the qualified utility
11	for the energy service provided to those residential
12	energy consumers during the emergency period.
13	(3) Reporting requirements.—A qualified
14	utility that receives a loan under the loan program
15	shall submit to the Secretary a monthly report de-
16	scribing—
17	(A) the number of residential energy con-
18	sumers disconnected by the qualified utility for
19	nonpayment;
20	(B) the number of service restorations to
21	residential energy consumers disconnected for
22	nonpayment;
23	(C) the average time between service dis-
24	connection for nonpayment and service restora-
25	tion;

1	(D) the number of residential energy con-
2	sumers that became eligible for disconnection
3	for nonpayment but avoided disconnection be-
4	cause of a loan under the loan program;
5	(E) the number of residential energy con-
6	sumers in arrears and the total dollar amount
7	of arrears for residential energy consumers of
8	the qualified utility; and
9	(F) the amount of arrears forgiven by the
10	qualified utility with respect to residential en-
11	ergy consumers.
12	(h) Taxability.—A loan forgiven under subsection
13	(e) shall be excluded from gross income for purposes of
14	the Internal Revenue Code of 1986.
15	(i) Savings Clause.—Except as provided in sub-
16	section (e), nothing in this section affects the obligation
17	of—
18	(1) an energy consumer to pay for energy serv-
19	ice received by the energy consumer; or
20	(2) a qualified utility to make reasonable, good
21	faith efforts to collect payment for energy service
22	provided to energy consumers of the qualified utility.
23	(j) Mandatory Spending.—There is appropriated
24	to the Secretary, out of any funds in the Treasury not

1	otherwise appropriated, \$8,000,000,000 to carry out this
2	section, to remain available until September 30, 2025.
3	SEC. 6. EMERGENCY LOANS TO INTERNET SERVICE PRO-
4	VIDERS.
5	(a) DEFINITIONS.—In this section:
6	(1) COVERED LOAN.—The term "covered loan"
7	means a loan made by the Secretary to an internet
8	service provider under the program established
9	under subsection (e).
10	(2) Internet consumer.—The term "internet
11	consumer" means a household to which internet
12	service is provided.
13	(3) Emergency period.—The term "emer-
14	gency period" means the period during which the
15	national emergency declaration by the President
16	under the National Emergencies Act (50 U.S.C.
17	1601 et seq.) with respect to the Coronavirus Dis-
18	ease 2019 (COVID-19) is in effect.
19	(4) Large internet service provider.—
20	The term "large internet service provider" means an
21	internet service provider that provides internet serv-
22	ice to not fewer than 250,000 customers.
23	(5) Loan repayment date.—The term "loan
24	repayment date" means the date that is 2 years

after the last day of the emergency period.

- 1 (6) Payment shortfall.—The term "payment shortfall" means the total amount of rates and charges for internet service provided by an internet service provider during the emergency period that the provider is unable to recover from internet consumers.
 - (7) Secretary.—The term "Secretary" means the Secretary of the Treasury.
- 9 (8) SMALL INTERNET SERVICE PROVIDER.—
 10 The term "small internet service provider" means an
 11 internet service provider that provides internet serv12 ice to fewer than 250,000 customers.
- 13 (b) ESTABLISHMENT OF LOAN PROGRAM.—The Sec-14 retary shall establish a loan program in accordance with 15 this section to ensure that internet service providers are 16 able to continue providing internet service to their internet 17 consumers during the emergency period.
- 18 (c) Loan Authorization.—The Secretary may 19 make 1 or more loans to an internet service provider under 20 this section in a total amount equal to the payment short-21 fall of the internet service provider, based on a good-faith 22 estimate of the payment shortfall made by the provider 23 when applying for the loan.
- 24 (d) Loan Repayment.—

7

1	(1) In general.—Except as provided in para-
2	graph (2) and subsections (e) and (f), not later than
3	the loan repayment date, an internet service provider
4	receiving a covered loan shall repay the covered loan
5	in full, with accrued interest.
6	(2) Extension if forgiveness amount
7	PENDING.—It shall not be considered a violation of
8	paragraph (1) if an internet service provider—
9	(A) submits a final certification under sub-
10	section (h)(2) on or before the loan repayment
11	date;
12	(B) is unable to meet the deadline under
13	paragraph (1) of this subsection because the
14	internet service provider is waiting for the Sec-
15	retary to calculate the amount of the covered
16	loan that will be forgiven; and
17	(C) pays the final balance owed on the cov-
18	ered loan within a reasonable amount of time,
19	as determined by the Secretary, after the Sec-
20	retary forgives the covered loan (in whole or in
21	part) under subsection $(e)(1)$.
22	(e) Loan Forgiveness.—
23	(1) Forgiveness of covered loans.—
24	(A) In general.—Except as provided in
25	subsection (f), after receiving a final certifi-

1	cation from an internet service provider under
2	subsection (h)(2), the Secretary shall forgive—
3	(i) the portion of the total amount of
4	covered loans made to the internet service
5	provider that is equal to the applicable
6	amount; and
7	(ii) the interest accrued on the for-
8	given amount described in clause (i).
9	(B) APPLICABLE AMOUNT.—For purposes
10	of this paragraph, the term "applicable
11	amount''—
12	(i) with respect to a small internet
13	service provider, means the payment short-
14	fall; and
15	(ii) with respect to a large internet
16	service provider, means one-half of the
17	payment shortfall.
18	(2) Forgiveness of customer debt.—Upon
19	forgiveness of the covered loans (in whole or in part)
20	made to an internet service provider under para-
21	graph (1), the internet service provider shall forgive
22	all outstanding debt of the internet consumers of the
23	internet service provider relating to internet service
24	provided during the emergency period.

1	(f) Right To Call.—If, after receipt of a covered
2	loan, an internet service provider discontinues internet
3	service to an internet consumer for nonpayment of a bill
4	during the emergency period, the covered loan shall be due
5	and payable in full to the Secretary, with accrued interest,
6	not later than 90 days after the date of discontinuance.
7	(g) Interest Rate.—A covered loan shall bear in-
8	terest at a rate of not more than 1 percent per year.
9	(h) Borrower Requirements.—
10	(1) Initial certification.—In applying for a
11	covered loan, an internet service provider shall cer-
12	tify to the Secretary that—
13	(A) a significant number of its internet
14	consumers are unable to pay for internet service
15	during the national emergency; and
16	(B) the amount of the covered loan re-
17	quested is a good faith estimate of the payment
18	shortfall of the internet service provider.
19	(2) Final certification.—Not earlier than
20	18 months after the last day of the emergency pe-
21	riod, and not later than the loan repayment date, an
22	internet service provider that receives a covered loan
23	shall certify to the Secretary the amount of the pay-
24	ment shortfall.

1	(i) Taxability.—For purposes of the Internal Rev-
2	enue Code of 1986, any amount that (but for this sub-
3	section) would be included in the gross income of an inter-
4	net service provider by reason of forgiveness under sub-
5	section (e)(1) shall be excluded from gross income.
6	(j) Savings Clause.—Except as provided in sub-
7	section (e), nothing in this section shall be construed to
8	relieve—
9	(1) an internet consumer from paying for inter-
10	net service provided to the internet consumer; or
11	(2) an internet service provider from making
12	reasonable, good faith efforts to collect payment for
13	internet service from its internet consumers.
14	(k) DIRECT APPROPRIATION.—Out of any funds in
15	the Treasury not otherwise appropriated, there is appro-
16	priated to the Secretary to carry out this section
17	\$13,000,000,000 for fiscal year 2021, to remain available
18	through September 30, 2025, of which—
19	(1) \$5,000,000,000 shall be for covered loans to
20	small internet service providers; and
21	(2) \$8,000,000,000 shall be for covered loans to
22	large internet service providers.